#### APPROVED LONG-RANGE PROPERTY MANAGEMENT PLAN HUNTERS POINT MINI-PARKS

#### **EXECUTIVE SUMMARY**

The Successor Agency to the Redevelopment Agency of the City and County of San Francisco (the "Successor Agency") submits its Long-Range Property Management Plan ("PMP") which includes the disposition of seven mini-parks located in the former Hunters Point Redevelopment Project Area (the "Mini-Parks"). The seven Mini-Parks are identified by their former redevelopment disposition parcel names (i.e., D-2, DD-4 (Shoreview Park), E-2, E-4, F-2, FF-7 (Adam Rogers Park), and HH-2).

The Mini-Parks were developed to serve adjacent affordable housing projects in the early 1970s. The former San Francisco Redevelopment Agency (the "SFRA") acquired the Mini-Parks as part of a larger land acquisition from the San Francisco Housing Authority ("SFHA") and the City and County of San Francisco (the "City") to fulfill the redevelopment program contained in the Hunters Point Redevelopment Plan (the "HP Plan"). The land was acquired at little or no cost and then sold to residential developers to create the new Hunters Point community. New open spaces and parks were also built, and the SFRA was able to transfer other park lands it owned to adjacent property owners. However, it was unable to transfer the seven Mini-Parks for a variety of reasons and continues to own them. Due to their irregular shapes and topographical challenges, the Mini-Parks are not useable for anything other than open space. They were all improved with open space areas, pedestrian walkways and stairs, and parks, and are currently maintained by either the City and County of San Francisco (the "City") or the adjacent property owners. Only one Mini-Park (DD-4), otherwise known as Shoreview Park, is still maintained by the Successor Agency.

**Disposition Plan.** Two Mini-Parks (Shoreview Park and Adam Rogers Park) function as traditional city parks, and one (Adam Rogers Park) is adjacent to a park owned and maintained by the City. These two Mini-Parks will be transferred to the City for a governmental purpose. The remaining five Mini-Parks (D-2, E-2, E-4, F-2, and HH-2) primarily serve as open space and walkways for the adjacent affordable housing projects. These Mini-Parks will be sold at fair market value to the adjacent property owners. The fair market value is estimated to be zero because they have no development potential and have already been improved with open space areas, pedestrian walkways and stairs.

#### BACKGROUND

In the 1960s and 1970s, the SFRA acquired large blocks of land in the Hunters Point Redevelopment Project Area ("Hunters Point") from the SFHA and the City, acting through the San Francisco Unified School District, to implement the redevelopment program envisioned in the HP Plan, which primarily consisted of new affordable residential development and open spaces. All of the land the SFRA acquired (except the Mini-Parks) was sold or transferred to developers to construct the residential units and associated open spaces.

The U.S. Department of Housing and Urban Development, or HUD, provided low-cost construction financing to some of the affordable housing developers. Due to HUD's statutory mortgage limits, operating costs at these projects had to be substantially reduced. Operating costs included property management costs for the open spaces surrounding the affordable housing projects. As a result, the SFRA had to retain ownership of five of the Mini-Parks (D-2, E-2, E-4, F-2, and HH-2), and pay for their upkeep, to keep the operating costs down for the affordable housing projects.

The Mini-Parks are comprised primarily of irregularly shaped lots with moderate to very steep sloping terrain. Some include usable open space/parkland. The majority of the Mini-Parks have limited street frontage and are undevelopable for anything other than open spaces and pedestrian walkways. The following provides a detailed description of each Mini-Park:

- **Mini-Park D-2** Stairwells and walkways between existing residential units, with a small seating plaza off of McKinnon Avenue (0.36 acres); maintained by adjacent property owner.
- **Mini-Park DD-4** Shoreview Park, a small neighborhood park with children's play equipment and grassy area (approximately .5 acres); maintained by Successor Agency.
- **Mini-Park E-2** A staircase running between residential buildings, connecting Commer Court to an overlook and grassy area (0.27 acres); maintained by adjacent property owner.
- **Mini-Park E-4** A small triangular grassy area with a trash enclosure serving the adjacent, surrounding residential buildings (0.06 acres); maintained by adjacent property owner.
- **Mini-Park F-2** Stairs and pathways located between existing residential buildings (0.36 acres); maintained by adjacent property owner.
- **Mini-Park FF-7** A landscaped parcel that has been incorporated into the publically-owned Adam Rogers Park, which directly abuts Mini-Park FF-7 (0.16 acres); maintained by City.
- Mini-Park HH-2 Small grassy area between existing residential buildings and Ingalls Street (0.18 acres); maintained by adjacent property owner.

The SFRA was unable to transfer the Mini-Parks despite repeated attempts to do so over the years. The City and adjacent property owners expressed concerns in the past over liability, capital improvement costs, and property management costs.

#### LONG-RANGE PROPERTY MANAGEMENT PLAN

The following presents the information requested pursuant to Section 34191.5 of the California Health and Safety Code for the Mini-Parks. These properties are also shown on Attachment A (Map of Hunters Point Mini-Parks) and Attachment B (DOF Tracking Sheet for Other Properties), as Nos. 16 through 22.

#### **Date of Acquisition**

The Mini-Parks were acquired in 1969 and 1972 as part of large land acquisitions from the SFHA and the City. See Attachment B for acquisition dates for the Mini-Parks.

#### Value of Property at Time of Acquisition

The SFRA acquired the land from the SFHA for \$0. The SFRA acquired the land from the City (which included the land for Shoreview Park) for \$125,169, which was an amount negotiated between the SFRA, the City, and HUD, and does not reflect the land's market value at the time.

#### Purpose for which the Mini-Parks were Acquired

As mentioned, the land on which the Mini-Parks now sit was acquired as part of two large land acquisitions by the SFRA to implement the redevelopment program contained in the HP Plan. The HP Plan called for a new Hunters Point community with new affordable residential development, new streets, and new parks and open spaces. The land was acquired at little or no cost and then sold to residential developers to create the new Hunters Point community. New open spaces and parks were also built, and the SFRA was able to transfer other park lands it owned to adjacent property owners. The SFRA retained ownership of Mini-Parks D-2, E-2, E-4, F-2, and HH-2 at the time to reduce operating costs for the adjacent affordable housing projects so that HUD's statutory mortgage requirements could be met. The remaining two mini-parks, DD-4 (Shoreview Park) and FF-7 (Adam Rogers Park), were constructed by the SFRA specifically to be fully-functioning, stand-alone, neighborhood parks, instead of open spaces integrated into adjacent residential developments like all of the rest of the mini-parks. Over the years, the SFRA attempted to transfer the Mini-Parks to adjacent property owners and/or the City but was unsuccessful.

#### Address/Location

See Attachment B for the specific locations of the Mini-Parks. A map of the Mini-Parks is attached as Attachment A.

#### **Lot Size**

See Attachment B for the lot sizes of the Mini-Parks. A map of the Mini-Parks is attached as Attachment A.

#### **Current Zoning**

All of the Mini-Parks are zoned for residential uses, consistent with the abutting residential land uses. Specifically, the following is a description of the maximum residential development allowed under each of the three residential zoning districts that apply to the Mini-Parks:

- RH-1 (House, One Unit) Applies to Mini-Park FF-7 and allows one residential dwelling unit per lot, up to one unit per 3,000 square feet of lot area (maximum of three units) with conditional use approval.
- RH-2 (House, Two Units) Applies to Mini-Parks D-2, DD-4, E-2, E-4, and F-2 and allows two residential dwelling units per lot, up to one unit per 1,500 square feet of lot area (maximum of three units) with conditional use approval.
- RM-1 (Mixed Apartments/Houses Low Density) Applies to Mini-Park HH-2 and allows three dwelling units per lot or one dwelling unit per 800 square feet of lot area.

#### **Estimate of the Current Value (Including Appraisal Information)**

Due to their irregular shapes and topographical challenges, the Mini-Parks are not useable for anything other than open space. The fair market value is estimated to be zero because they have no development potential and have already been improved with open space areas, pedestrian walkways and stairs. No appraisal information is available.

#### **Estimate of Revenues Generated (Including Contractual Requirements for Use of Funds)**

None of the Mini-Parks has ever generated any revenues.

#### History of Environmental Contamination, Studies, Remediation Efforts

According to a Phase I and II Environmental Site Assessment Study (the "ESA") prepared for Mini-Park DD-4 ("Shoreview Park") in June 2006, the Mini-Parks are located on land that generally was unoccupied until about World War II (1941-1945) when Hunters Point was developed with military housing. The ESA did find elevated levels of nickel, chromium and cobalt in the soils of Mini-Park DD-4, which they attribute to the fact that the soils are derived from the native serpentine bedrock at the site, which usually contains slightly elevated levels of these metals. The levels were within the range of naturally occurring metals in serpentine rock. The other Mini-Parks may also have been built on similar serpentine rock due to their proximity to Mini-Park DD-4, so they also could be expected to have elevated levels of these metals. No other significant contaminates were identified by the ESA. The ESA recommended additional studies of Mini-Park DD-4 and additional safety precautions when working with exposed serpentine bedrock.

#### Potential for Transit-Oriented Development; Advancement of Planning Objectives

Hunters Point is well-served by several municipal bus lines, and is near the City's light-rail system that runs along Third Street.

#### **History of Previous Development and Leasing Proposals**

No previous development or leasing proposals for the Mini-Parks exist.

#### **Disposition of the Mini-Parks**

Two Mini-Parks currently function as traditional city parks. Mini-Park DD-4, Shoreview Park, is surrounded by residential development and Mini-Park FF-7 is a portion of Adam Rogers Park, which is a park the City already owns and manages. These two Mini-Parks will be transferred to the City for a governmental purpose. The transfer date is expected in 2016/2017.

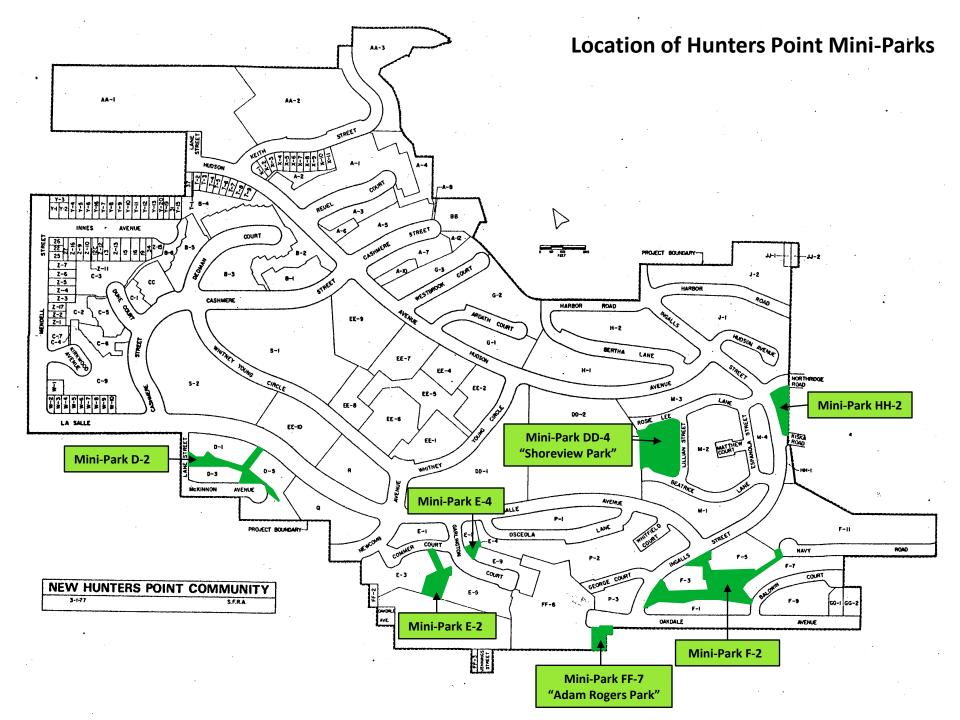
The remaining five Mini-Parks (D-2, E-2, E-4, F-2, and HH-2) primarily serve as open space and walkways for the adjacent affordable housing projects. These Mini-Parks will be sold at fair market value to the adjacent property owners. However, in the event that the adjacent property owners are unwilling to acquire the Mini-Parks, the Successor Agency would transfer the Mini-Parks to the City for a governmental purpose (i.e., open space and walkways for the adjacent affordable housing projects). The fair market value is estimated to be zero because they have no development potential and have already been improved with open space areas, pedestrian walkways and stairs. The transfer date is expected in 2016/2017.

## Properties Dedicated to Governmental Use Purposes and Properties Retained for Purposes of Fulfilling an Enforceable Obligation

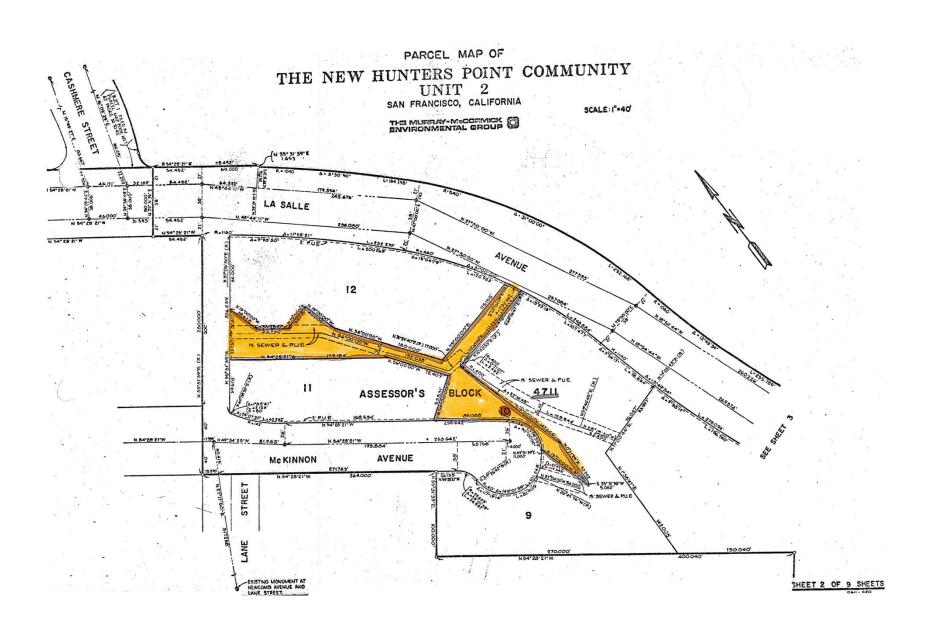
See above section.

Attachment A: Maps of Hunters Point Mini-Parks
Attachment B: DOF Tracking Sheet – Other Properties

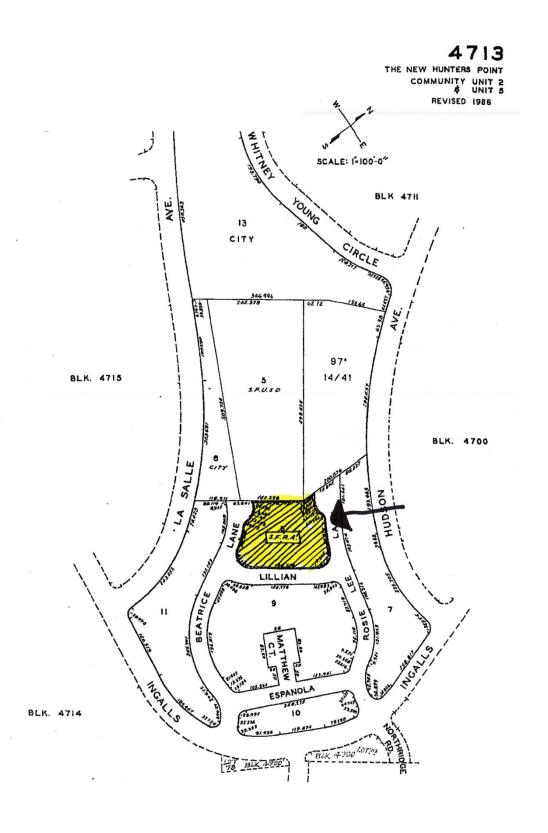
# Attachment A Maps of Hunters Point Mini-Parks

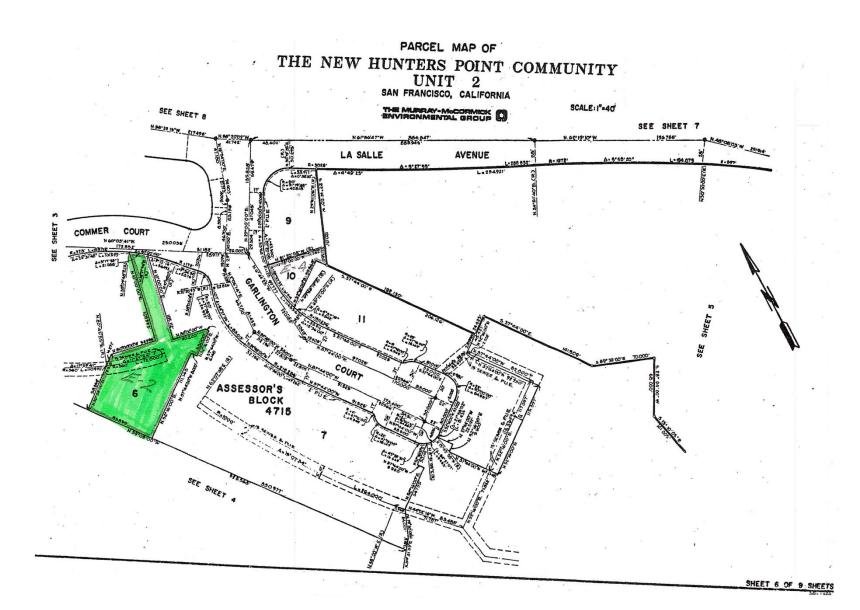


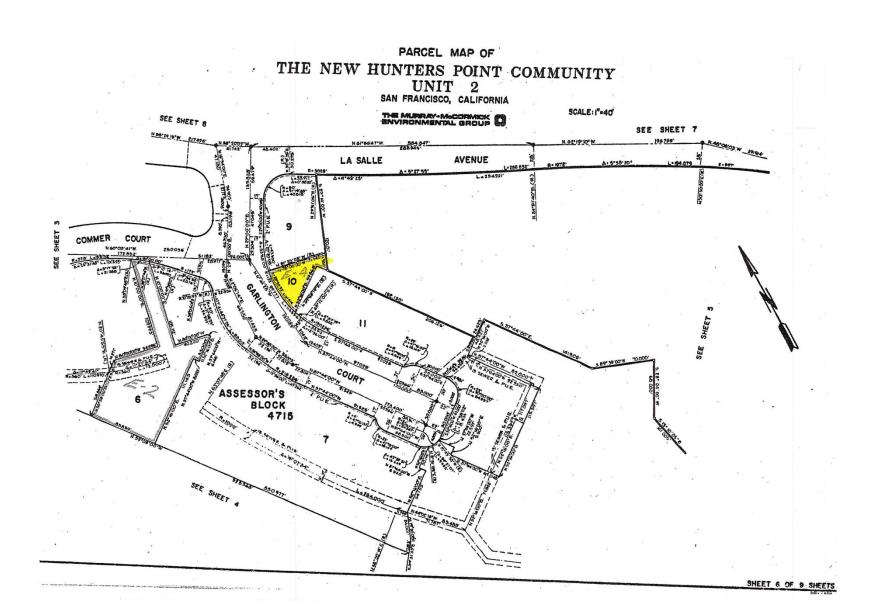
### Mini-Park D-2

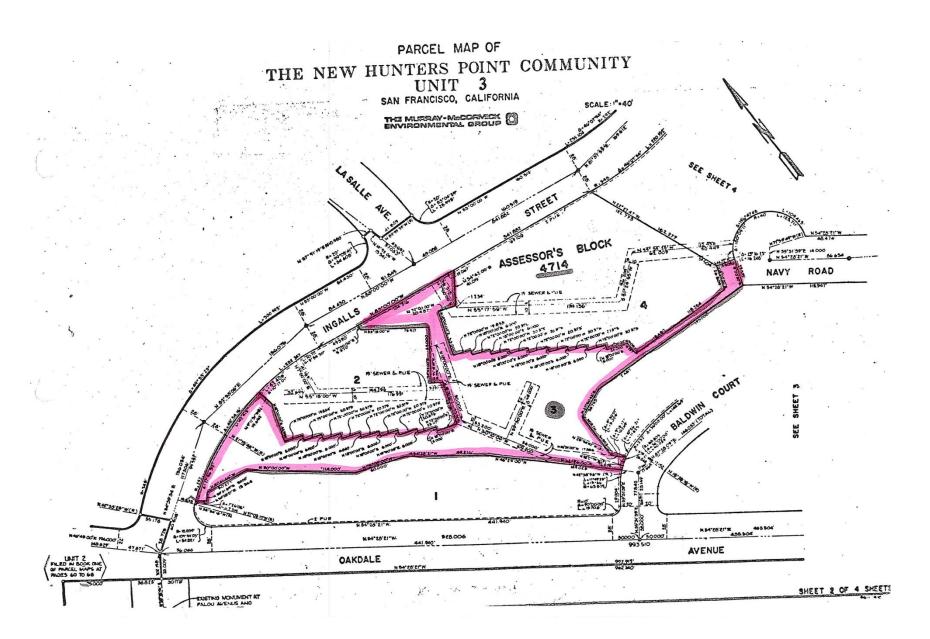


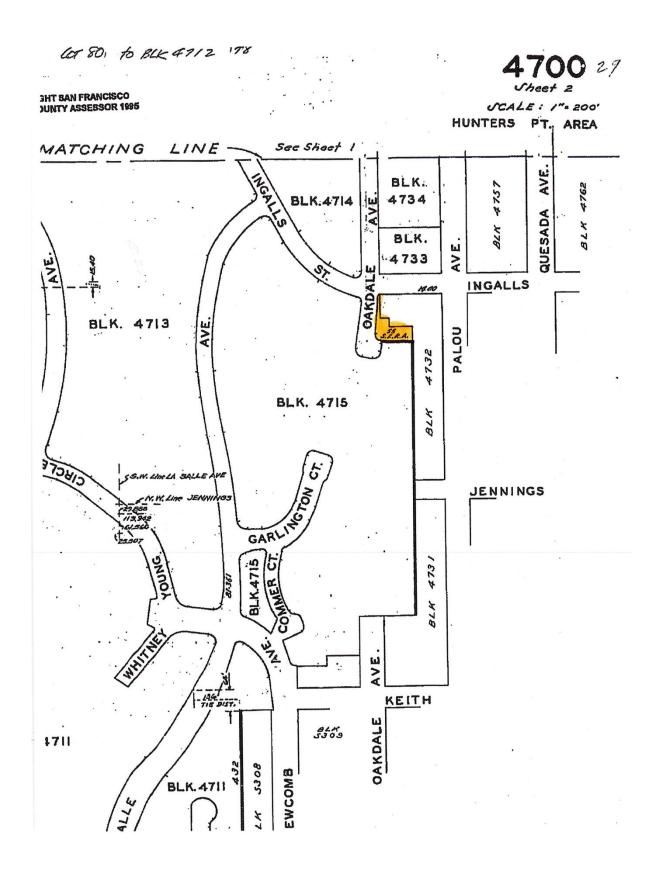
### Mini-Park DD-4 (Shoreview Park)

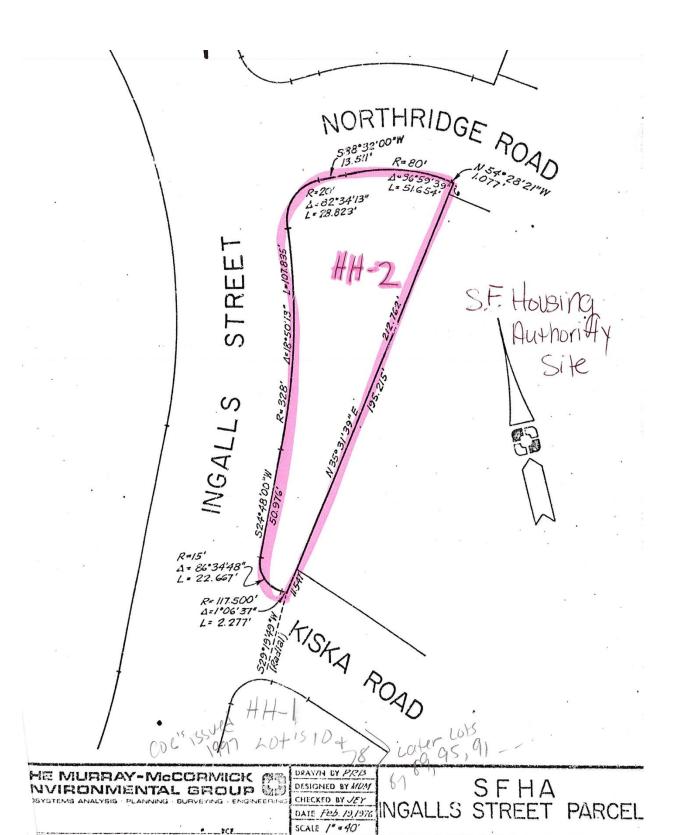












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# Attachment B DOF Tracking Sheet – Other Properties

## Attachment B DOF Tracking Sheet - Other Properties

Successor Agency

Successor Agency to the Redevelopment Agency of the City and County of San Francisco San Francisco

LONG RANGE PROPERTY MANAGEMENT PLAN (PART 2): PROPERTY INVENTORY DATA - OTHER PROPERTIES

			HSC 341	91.5 (c)(2)	HS	C 34191.5 (c)(1)(A	)		1	SALE OF I	PROPERTY	HSC 34191.5 (c)(1)(B)	)	HSC 3	34191.5 (c)(1)(	(C)	HSC 34191.5 (c)(1)(D)	HSC 34	191.5 (c)(1)(E)	HSC 34191.5 (c)(1)(F)		1.5 (c)(1)(G)	HSC 34191.5 (c)(1)H
						Value at Time	Estimated		Date of Estimated	Proposed Sale	Proposed Sale	Purpose for which					Estimate of Current	Estimate of	Contractual requirements for use of	History of environmental contamination, studies, and/or remediation, and designation as a	Description of property's potential for transit oriented	Advancement of planning objectives of the successor	History of previous development
No. Pro	perty Name	Property Type	Permissable Use	Permissable Use Detail	Acquisition Date			Value Basis	Current Value		Date	property was acquired	d Address	APN#	Lot Size	Current Zoning	Parcel Value	Income/Revenue		brownfield site	development	agency	proposals and activity
NON HOUSING PROPERTIES																							
1 Garage Parc Heritage Cer		Parking Lot/Structure	Governmental Use	See narrative	Between 4/12/1967 and 4/22/1969	\$939,450	\$2,200,000	Appraised	8/1/2012	\$0	2016	See narrative	1310 Fillmore Street	0732-32	54,000	Moderate Scale Neighborhood Commercial (NC-3)	\$2,200,000	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
2 Commercial Fillmore Heri	Air Rights Parcel itage Center	Commercial	Future Development	See narrative	Between 4/12/1967 and 4/22/1969	(Included in acquisition price for	\$9,000,000	Appraised	Nov. 2013	\$0	2016	See narrative	1310 Fillmore Street	0732-33	50,000	Moderate Scale Neighborhood Commercial (NC-3)	\$9,000,000	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
3 Land Leased	d to Kroger's	Commercial	Future Development	See narrative	9/27/1990	\$4,000,000	\$3,800,000	Appraised	1/4/2011	\$0	2016/2017	See narrative	345 Williams Avenue	5423A-009	92,209	Neighborhood Commercial Shopping (NCS)	\$3,800,000	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
4 Burke Avenu	ie Cul de sac	Roadway/Walkway	Governmental Use	See narrative	8/14/1974	\$0	\$0	Market	Nov. 2013	\$0	2016/2017	See narrative	0 Burke Avenue	5203-037	11,400	Core Production Distribution and Repair (PDR-2)	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
5 Burke Avenu	ue (portion)	Roadway/Walkway	Governmental Use	See narrative	8/14/1974	\$0	\$0	Market	Nov. 2013	\$0	2016/2017	See narrative	N/A	5203-044	500	Core Production Distribution and Repair (PDR-2)	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
6 Sidewalk from (portion)	nting Cargo Way	Roadway/Walkway	Governmental Use	See narrative	12/10/1970 - 10/4/1972	\$523	\$0	Market	Nov. 2013	\$0	2016/2017	See narrative	N/A	4570-020	108	Core Production Distribution and Repair (PDR-2)	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
7 Sidewalk from (portion)	nting Cargo Way	Roadway/Walkway	Governmental Use	See narrative	12/10/1970 - 10/4/1972	\$20,531	\$0	Market	Nov. 2013	\$0	2016/2017	See narrative	N/A	4570-021	4,242	Core Production Distribution and Repair (PDR-2)	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
8 Sidewalk from (portion)	nting Cargo Way	Roadway/Walkway	Governmental Use	See narrative	12/10/1970 - 10/4/1972	\$4,196	\$0	Market	Nov. 2013	\$0	2016/2017	See narrative	100 Jennings Street	4570-028	867	Core Production Distribution and Repair (PDR-2)	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
9 Sidewalks fro	onting Bonifacio	Roadway/Walkway	Governmental Use	See narrative	2/1/1968 - 3/2/1970	\$15,771	\$0	Market	Nov. 2013	\$0	2016/2017	See narrative	N/A	3751-167	1,600	Mixed Use-Residential (MUR)	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
	onting Rizal Street	Roadway/Walkway	Governmental Use	See narrative	8/9/1966 - 10/6/1970	\$22,854	\$0	Market	Nov. 2013	\$0	2016/2017	See narrative	N/A	3751-168	2,240	Mixed Use-Residential (MUR)	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
(Eugene Col	enior housing parcel eman) enior housing parcel	Roadway/Walkway  Roadway/Walkway	Sale of Property  Sale of Property	See narrative See narrative	8/7/1967	\$2,694 \$417	\$0 \$0	Market Market	Nov. 2013 Nov. 2013	\$0 \$0	2016/2017	See narrative See narrative	N/A 316 Clementine	3733-096 3733-098	116 25	Residential - Commercial, High Density (RC-4) Residential - Commercial,	\$0 \$0	See narrative See narrative	See narrative See narrative	See narrative See narrative	See narrative	See narrative	See narrative See narrative
(Clementina 13 Ellis Street D	Towers)	Roadway/Walkway	Sale of Property	See narrative	4/6/1982	\$0	\$10,000	Appraised	9/14/2011	Fair Market Value	2016/2017	See narrative	Street N/A	725-026	6,875	High Density (RC-4)  Moderate Scale  Neighborhood Commercial	\$10,000	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
	Plaza - Land +	Parking Lot/Structure	Other	See narrative	12/19/2008	\$ 3,978,801	\$0	Market	Nov. 2013	Fair Market	2016	See narrative	227-255 7th	3731-240	46,274	(NC-3) South of Market Residential	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
Underground 15 Westbrook P Market Healt	Plaza - South of	Other	Other	See narrative	12/19/2008	\$ 1,600,000	\$4,367,542	Market	Nov. 2013	Value Fair Market Value	2016	See narrative	Street 229 7th Street	3731-241	62,335	Enclave (RED)  South of Market Residential Enclave (RED)	\$4,367,542	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
16 Mini Park D-2		Roadway/Walkway	Sale of Property	See narrative	9/30/1969	\$0	\$0	Market	Nov. 2013	\$0	2016/2017	See narrative	Bet. McKinnon and La Salle Ave., east of Lane St.	4711-010	15,700	RH-2	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
17 Mini Park DD (Shoreview F		Park	Governmental Use	See narrative	2/15/1972	\$0	\$0	Market	Nov. 2013	\$0	2016/2017	See narrative	Bet. Rosie Lee and Beatrice Lns, west of	4713-008	21,780	RH-2	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
18 Mini Park E-2	2	Roadway/Walkway	Sale of Property	See narrative	9/30/1969	\$0	\$0	Market	Nov. 2013	\$0	2016/2017	See narrative	Lillian St. South off of	4715-006	11,900	RH-2	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
19 Mini Park E-4	4	Roadway/Walkway	Sale of Property	See narrative	9/30/1969	\$0	\$0	Market	Nov. 2013	\$0	2016/2017	See narrative	Bet. Garlington Ct and Osceola	4715-010	2,400	RH-2	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
20 Mini Park F-2	2	Roadway/Walkway	Sale of Property	See narrative	9/30/1969	\$0	\$0	Market	Nov. 2013	\$0	2016/2017	See narrative	Bet. Ingalls St and Baldwin Ct	4714-003	43,000	RH-2	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
21 Mini Park FF (Adam Roge		Park	Governmental Use	See narrative	9/30/1969	\$0	\$0	Market	Nov. 2013	\$0	2016/2017	See narrative	Off Palou St and Oakdale Ave, west of Ingalls St	4700-055	7,000	RH-1	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
22 Mini Park HF	1-2	Roadway/Walkway	Sale of Property	See narrative	9/30/1969	\$0	\$0	Market	Nov. 2013	\$0	2016/2017	See narrative	Bet Northridge and Kiska Rds, east of Ingalls St	4700-079	12,264	RM-1	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
23 Contemporar Airspace Par	rcels	Commercial	Sale of Property	See narrative	4/27/1967- 12/2/1971	\$445,549	0	Market	Nov. 2013	\$0	2016/2017	See narrative	736 Mission Street	3706-277 (por)	N/A	3-C-R	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
24 Block 201 Ea		Other	Governmental Use	See narrative	10/17/1963	\$0	\$0	Market	11/14/2013	\$0	2016-2017	See narrative	Former Jackson Street right of way	201 (por)	4,136	Residential - Commercial, High Density (RC-4)	\$0	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
HOUSING PRO																							
5800 3rd/Car 25 Housing	rroll Avenue Senior	Residential	Fulfill Enforceable Obligation	See narrative	9/21/2010	\$8,380,733	\$5,810,000 <sup>1</sup>	Appraised	5/15/2013	N/A	2016	See narrative	1751 Carroll Ave	5431A-042	64,369	M-1	\$5,810,000 1	See narrative	See narrative	See narrative	See narrative	See narrative	See narrative
The Estimated Current	t Value of the affordab	le housing property is base	ed on either a recent appra	isal for ground lease purpo	oses, or the acquisiti	on value, however	there is no actua	al value under Di	ssolution Law due	to long term affor	dability restriction	ns and the future transfer	of the property to the	he City as Hous	ing Successor	r.							